WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1947

ENROLLED

SENATE BILL No. 5/

(By Mr. Vickus, Mr. President)

PASSED February 12th 1947
In Effect Winely Days from Passage

ENROLLED Senate Bill No. 51

(By Mr. Vickers, Mr. President)

[Passed February 12, 1947; in effect ninety days from passage.]

AN ACT to amend chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, by adding thereto a new article to be designated article five-b, defining and regulating hospitals, sanatoriums, rest homes, and related institutions, providing for the issuance, suspension and revocation of licenses therefor, and providing penalties for the violation of any provisions thereof.

Be it enacted by the Legislature of West Virginia:

That chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended by adding thereto a new article to be designated article five-b, to read as follows:

Article 5-B. Hospitals and Similar Institutions

Section 1. Hospitals and Other Institutions Affected.—

2 After July 1, 1948, no person, partnership, association,

- 3 corporation, or any local governmental unit or any divi-
- 4 sion, department, board or agency thereof shall estab-
- 5 lish, conduct, or maintain in the State of West Virginia
- 6 any hospital, sanatorium, rest home, nursing home, or
- 7 other institution having five or more beds for the hos-
- 8 pitalization or care of the sick or injured or for the care
- 9 of any human being requiring or receiving chronic or
- 10 convalescent care without first obtaining a license there-
- 11 for in the manner hereinafter provided. Hospitals oper-
- 12 ated by the federal government or the state government
- 13 shall be exempt from the provisions of this article.
- 14 Hospital, sanatorium, rest home, nursing home, and
- 15 other related institutions within the meaning of this
- 16 article, shall mean any institution, place, building, or
- 17 agency in which an accommodation of five or more beds is
- 18 maintained, furnished or offered for the hospitalization of
- 19 the sick or injured or care of any persons requiring or
- 20 receiving chronic or convalescent care. Nothing con-
- 21 tained in this article, however, shall apply to hotels or
- 22 other similar places that furnish to their guests only
- 23 board and room, or either of them.

- Nothing in this article shall authorize any person, part-
- 25 nership, association, corporation, or any local government
- 26 unit or any division, department, board or agency there-
- 27 of to engage in any manner in the practice of medicine, as
- 28 defined by law. This article shall not be construed to
- 29 restrict or modify any statute pertaining to the place-
- 30 ment or adoption of children.
 - Sec. 2. Existing Hospitals and Institutions to Obtain
 - 2 Licenses.—No person, partnership, association, corpora-
 - 3 tion, or any local governmental unit or any division, de-
 - 4 partment, board or agency thereof may continue to oper-
 - 5 ate an existing hospital, sanatorium, rest home, nursing
 - 6 home, or related institution or open a hospital, sanator-
 - 7 ium, rest home, nursing home, or related institution
 - 8 after July 1, 1948, unless such operation shall have been
 - 9 approved and regularly licensed by the state as herein-
- 10 after provided.
- Before a license shall be issued under this act, the per-
- 12 son applying, if an individual, shall submit evidence sat-
- 13 isfactory to the state department of health that he is not
- 14 less than 21 years of age, of reputable and responsible

- character, and otherwise qualified. In the event the aplipicant is an association, corporation or governmental
 unit, like evidence shall be submitted as to the members
 thereof and the persons in charge. Every applicant
 shall, in addition, submit satisfactory evidence of his
 ability to comply with the minimum standards and with
 all rules and regulations lawfully promulgated hereunder.
- Sec. 3. Application for Licenses.—Any person, partnership, association, or corporation, or any local governmen-3 tal unit or any division, department, board or agency thereof desiring a license hereunder shall file with the state department of health a verified application stating 6 the name of the applicant, and if the applicant is an individual, his age; the type of institution to be operated; the location thereof; the name of the person in charge 8 thereof; and such other information as the state department of health may require. An application on behalf 10 of a corporation, association or governmental unit shall be made by any two officers thereof or by its managing 12 agents and shall contain like information. The applica-

- 14 tion shall be on a form prescribed, prepared and fur-15 nished by the state department of health.
- Sec. 4. License Fees.—The application by any person, partnership, association, corporation or local governmental unit for a license to operate a hospital, sanatorium, rest home, nursing home, or related institution within the 5 meaning of this article shall be accompanied by a fee to be determined by the number of beds available for patients, 6 7 according to the following schedule of fees: Those with 5 beds but less than 50 beds shall pay a fee of \$20.00; those 8 with 50 beds or more and less than 100 beds shall pay a fee 9 10 of \$30.00; those with 100 beds or more and less than 200 beds shall pay a fee of \$40.00; and those with 200 beds or 11 12 more shall pay a fee of \$50.00. No such fee shall be refunded. All licenses issued under this article shall expire on the 13 14 thirtieth day of June following their issuance, shall be on 15 a form prescribed by the state department of health, shall not be transferable or assignable, shall be issued only for 16 the premises named in the application, shall be posted in a 17 conspicuous place on the licensed premises, and may be 18

renewed from year to year upon application, investigation.

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- 20 and payment of the license fee, as in the case of the pro-
- 21 curement of an original license. All fees received by the
- 22 state department of health under the provisions of this
- 23 article shall be paid into the state treasury general
- 24 revenue fund.
 - Sec. 5. Inspection.—Every building, institution or es-
 - 2 tablishment for which a license has been issued shall be
 - 3 inspected periodically by a duly appointed representative
 - 4 of the state department of health under rules and regu-
 - 5 lations to be promulgated by the department. Inspec-
 - 6 tion reports shall be prepared on form prescribed by the
 - 7 state department of health. Institutions licensed here-
 - 8 under shall in no way be exempt from being inspected or
 - 9 licensed under the laws of this state relative to hotels,
- 10 restaurants, lodging houses, boarding houses and places
- 11 of refreshment.
 - Sec. 6. State Department of Health to Issue Licenses.—
 - 2 The state department of health is hereby authorized to
- 3 issue licenses for the operation of hospitals, sanatoriums,
- 4 rest homes, nursing homes, or other related institutions
- 5 as herein defined, which are found to comply with the

- 6 provisions of this article and with all regulations law-
- 7 fully promulgated by the department.
- 8 The state department of health is hereby authorized to
- 9 suspend or revoke a license issued hereunder, on any of
- 10 the following grounds:
- 11 (1) Violation of any of the provisions of this article or
- 12 the rules and regulations issued pursuant thereto;
- 13 (2) Knowingly permitting, aiding or abetting the com-
- 14 mission of any illegal act in such institution;
- 15 (3) Conduct or practices detrimental to the health or
- 16 safety of the patients and employees of such institu-
- 17 tion.
- 18 Before any such license is suspended or revoked, how-
- 19 ever, written notice shall be given the licensee, stating
- 20 the grounds of the complaint, and of the date, time, and
- 21 place set for the hearing of the complaint, which date
- 22 shall not be less than thirty days from the time the notice
- 23 is given. Such notice shall be sent by registered mail
- 24 to the licensee at the address where the institution con-
- 25 cerned is located. The licensee shall be entitled to be
- 26 represented by legal counsel at the hearing.

Enr. S. B. No. 51]

If a license is revoked as herein provided, a new application for a license shall be considered by the state department of health if, when, and after the conditions upon which revocation was based have been corrected and evidence of this fact has been furnished. A new license shall then be granted after proper inspection has been made and all provisions of this article and rules and regu-

34 lations promulgated hereunder have been satisfied.

- Sec. 7. Judicial Review.—Any applicant or licensee

 who is dissatisfied with the decision of the state depart
 ment of health as a result of the hearing provided in sec
 tion six may, within thirty days after receiving notice

 of the decision, appeal to the circuit court, in term or in

 vacation, of the county in which the applicant or licensee

 is located for judicial review of the decision. The court

 may, if it so desires, refer the matter to a commissioner

 in chancery for a hearing, with a request that he report

 to the court his findings of fact together with his recommendation.
- 12 The department shall promptly certify and file in the

- 13 court the transcript of the hearings on which its decision
- 14 is based.
- 15 Findings of fact by the department shall be considered
- 16 as prima facie correct, but the court may remand the case
- 17 to the department for the taking of further evidence.
- 18 The department may thereupon make new or modified
- 19 findings of fact which shall likewise be considered as
- 20 prima facie correct. All evidence in the case shall be
- 21 held secret until the final order is issued by the court
- 22 which order shall be made public.
- 23 The court shall have the power to affirm, modify or re-
- 24 verse the decision of the department and either the ap-
- 25 plicant or licensee or the department may appeal from
- 26 the court's decision to the supreme court of appeals.
- 27 Pending the final disposition of the matter the status quo
- 28 of the applicant or licensee shall be preserved.
 - Sec. 8. State Department of Health to Establish Stand-
 - 2 ards.—The state department of health shall have the
- 3 power, with the advice and counsel of the advisory board,
- 4 to establish and enforce such minimum standards and
- 5 such rules and regulations, not in conflict with any pro-

- 6 vision of this article, as it finds necessary, or in the public
- 7 interest, in order to protect patients in institutions re-
- 8 quired to be licensed under this article from detrimental
- 9 practices and conditions, or to insure adequate provision
- 10 for their accommodations and care. In like manner, the
- 11 department, with the advice and counsel of the advis-
- 12 ory board, may from time to time rescind or modify such
- 13 standards, rules and regulations in such manner as may
- 14 be deemed in the public interest, but no rule, regulation,
- 15 or standard of the board shall be adopted or enforced
- 16 which would have the effect of denying a license to a
- 17 hospital or other institution required to be licensed here-
- 18 under, solely by reason of the school or system of prac-
- 19 tice employed or permitted to be employed by physicians
- 20 therein: Provided, That such school or system of practice
- 21 is recognized by the laws of this state.
 - Sec. 9. Appointment and Term of Office of Advisory
 - 2 Board Members.—There shall be an advisory board of
 - 3 seven members, all of whom shall be citizens of West
- 4 Virginia, to assist in the establishment of rules, regula-
- 5 tions and standards necessary to carry out the provisions

- 6 of this act and to serve as consultants to the commissioner
- 7 of health. The board shall meet at least twice each year
- 8 and at the call of the commissioner of health. The
- 9 members of the board shall annually elect one of its
- 10 members to serve as chairman.
- 11 The advisory board shall be appointed by the gov-
- 12 ernor by and with the consent of the senate. Of the
- 13 seven members of the board, four shall be persons who
- 14 are well-versed in hospital organization and administra-
- 15 tion, and the remaining three shall be chosen from per-
- 16 sons of recognized ability in the fields of medicine and
- 17 surgery, nursing, welfare, public health, architecture, or
- 18 allied professions in the field of health, or consumers of
- 19 hospital services.
- 20 The members shall be appointed for seven year terms
- 21 except that in the original appointments one person shall
- 22 be appointed for one year, one person for two years, one
- 23 person for three years, one person for four years, one per-
- 24 son for five years, one person for six years, and one per-
- 25 son for seven years. Thereafter each member shall be
- 26 appointed to serve seven years or until his successor is

- 27 appointed. In the case of a vacancy the appointee shall
- 28 serve the remainder of the unexpired term.
- 29 Members of the advisory board shall be eligible to
- 30 succeed themselves. Members of the advisory board
- 31 shall serve without compensation but shall be entitled to
- 32 reimbursement for actual expenses incurred in the per-
- 33 formance of the duties of their office.
 - Sec. 10. Information Not to be Disclosed Except in
- 2 Certain Cases.-Information received by the state de-
- 3 partment of health under the provisions of this article
- 4 shall be confidential and shall not be publicly disclosed
- 5 except in a proceeding involving the question of the is-
- 6 suance or revocation of a license.
 - Sec. 11. Violations; Penalties; Separability.—Any per-
- 2 son, partnership, association, or corporation, and any local
- 3 governmental unit or any division, department, board or
- 4 agency thereof establishing, conducting, managing, or
- 5 operating a hospital, sanatorium, rest home, nursing
- 6 home, or institution within the meaning of this article,
- 7 without first obtaining a license therefor as herein pro-
- 8 vided, or violating any provision of this article or any

rule or regulation lawfully promulgated thereunder, shall be guilty of a misdemeanor, and upon conviction thereof shall be punished for the first offense by a fine 11 of not more than one hundred dollars, or by imprisonment in the county jail for a period of not more than 13 ninety days, or by both such fine and imprisonment, in the discretion of the court. For each subsequent offense 15 the fine may be increased to not more than five hundred 17 dollars, with imprisonment in the county jail for a per-18 iod of not more than ninety days, or both such fine and imprisonment in the discretion of the court. Each day 19 of a continuing violation after conviction shall be con-20 sidered a separate offense.

Sec. 12. *Injunction.*—Notwithstanding the existance or pursuit of any other remedy, the department may, in the manner provided by law, maintain an action in the name of the state for injunction against any person, partnership, association, corporation, or any local governmental unit, or any division, department, board or agency thereof to restrain or prevent the establishment, conduct, management or operation of any hospital, sana-

- 9 torium, rest home, nursing home or other institution hav-
- 10 ing five or more beds for the hospitalization or care of the
- 11 sick or injured or for the care of any human being re-
- 12 quiring or receiving chronic or convalescent care with-
- 13 out first obtaining a license therefor in the manner here-
- 14 inbefore provided.
 - Sec. 13. If any part of this article shall be declared un-
- 2 constitutional, such declaration shall not affect any other
- 3 part thereof.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

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Chairman Senate Committee
R.L. Thackerro
Chairman House Committee
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President of the Senate
John E. Amos
Speaker House of Delegates
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